



Agenda / Programme de l'atelier

Day 1 – February 16th, 2021 / Jour 1 – 16 février 2021				
14:00 – 14:15	EN – Welcome on behalf of the Abidjan Convention Secretariat and the STRONG High Seas Project FR – Bienvenue au nom du Secrétariat de la Convention d'Abidjan et du projet STRONG High Seas	Abou Bamba (Abidjan Convention Secretariat) Ben Boteler (Institute for Advanced Sustainability Studies)		
14:15 – 14:20	EN – Mini tour de table in break-out rooms			
	FR – Mini tour de table en petits groupes			
	Session 1: BBNJ Negotiations / Négociations du BBNJ			
14:20 – 14:50	EN – Importance of the marine environment and the ongoing BBNJ Negotiations FR – L'importance du milieu marin et les négociations en cours sur la BBNJ	Klaudija Cremers (IDDRI) Ben Boteler		
14:50 – 15:55	EN – Discussion with States and Stakeholders on ongoing and upcoming activities FR – Discussion avec les États et les parties prenantes sur les activités en cours et à venir	Facilitated by Carolina Hazin (BirdLife International), with Ben Boteler, Klaudija Cremers, and Carole Durussel (Institute for Advanced Sustainability Studies)		
15:55 – 16:05	EN – 10 minute comfort break FR – 10 minutes de pause			



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FR – Clôture de l'atelier

Day 1 – February 16th, 2021 / Jour 1 - 16 février 2021				
	Session 2: Update on STRONG High Seas work activities / Mise à jour sur les activités de travail du projet STRONG High Seas			
16:05 – 16:30	EN – Study on the socio-economic importance of areas beyond national jurisdiction (ABNJ) in Southeast Atlantic region FR – Étude sur l'importance socio-économique des zones situées au-delà des limites de la juridiction nationale (ZAJN) dans la région de l'Atlantique du Sud-Est	Claudette Spiteri (MCL Environmental Consulting)		
16:30 – 16:55	EN – Options for Strengthening Monitoring, Control and Surveillance of Human Activities in the Southeast Atlantic Region FR – Options pour le renforcement du suivi, du contrôle et de la surveillance des activités humaines dans la région de l'Atlantique Sud-Est	Klaudija Cremers		
16:55 – 17:00	EN – Wrap up of workshop and outlook for day 2 FR – Conclusions de la première journée de l'atelier et perspectives pour le deuxième jour	Ben Boteler		
17:00	EN – Close of workshop			



Agenda // Programme de l'atelier

Day 2 – February 17th, 2021 / Deuxième Jour - 17 février 2021				
14:00 – 14:05	EN – Welcome to Day 2 FR – Bienvenue au deuxième jour	Ben Boteler (Institute for Advanced Sustainability Studies)		
	Session 3: Interactive session on conservation and sustainable use and integrated management of BBNJ / Session interactive sur la conservation et la gestion durable et la gestion intégrée de la BBNJ			
14:05 – 14:30	EN – Introduction to session FR – Introduction à la session	Shannon Hampton (IOI-SA) Leticia Greyling (IOI-SA) Carolina Hazin (BirdLife International)		
14:30 – 16:35	EN – Interactive session			
	FR – Session interactive			
16:35 – 16:50	EN – Plenary discussion			
	FR – Discussion en plénière			
16:55 – 17:00	EN – Wrap up of workshop and outlook	Ben Boteler		
	FR – Conclusions de la première journée de l'atelier et perspectives			
17:00	EN – Close of workshop	Abou Bamba (Abidjan Convention Secretariat)		
	FR – Clôture de l'atelier			

STRONG HIGH SEAS

Discussion

- EN What new activities have you or your organisation/ministry/ department/etc. undertaken in the last year related to the conservation and sustainable use of the marine environment, including in Areas Beyond National Jurisdiction?
 - FR Quelles sont les nouvelles activités que vous ou votre organisation/ministère/ département/etc. avez entreprises au cours de l'année écoulée en matière de conservation et d'utilisation durable du milieu marin, y compris dans les zones situées au-delà de la juridiction nationale?
- EN Have you or your organisation/ministry/department/etc. participated in the BBNJ negotiations to date, including the recent intersessionals? What key take away messages or lessons have your drawn from this participation, particularly with regard to considerations for States and stakeholders of the Abidjan Convention region?
 - FR Avez-vous, ou votre organisation/ministère/département/etc., participé aux négociations sur la BBNJ jusqu'à présent, y compris les récentes réunions intersessionnelles? Quels messages clés ou enseignements avez-vous tirés de cette participation, notamment en ce qui concerne les considérations pour les États et les parties prenantes de la région de la Convention d'Abidjan?
- EN Looking forward, what important steps and/or activities do you identify as essential to conclude the BBNJ negotiations and successfully implement the instrument in the Abidjan Convention region?
 - FR Pour l'avenir, quelles sont les étapes et/ou activités importantes que vous jugez essentielles pour conclure les négociations du BBNJ et mettre en œuvre avec succès l'instrument dans la région de la Convention d'Abidjan?



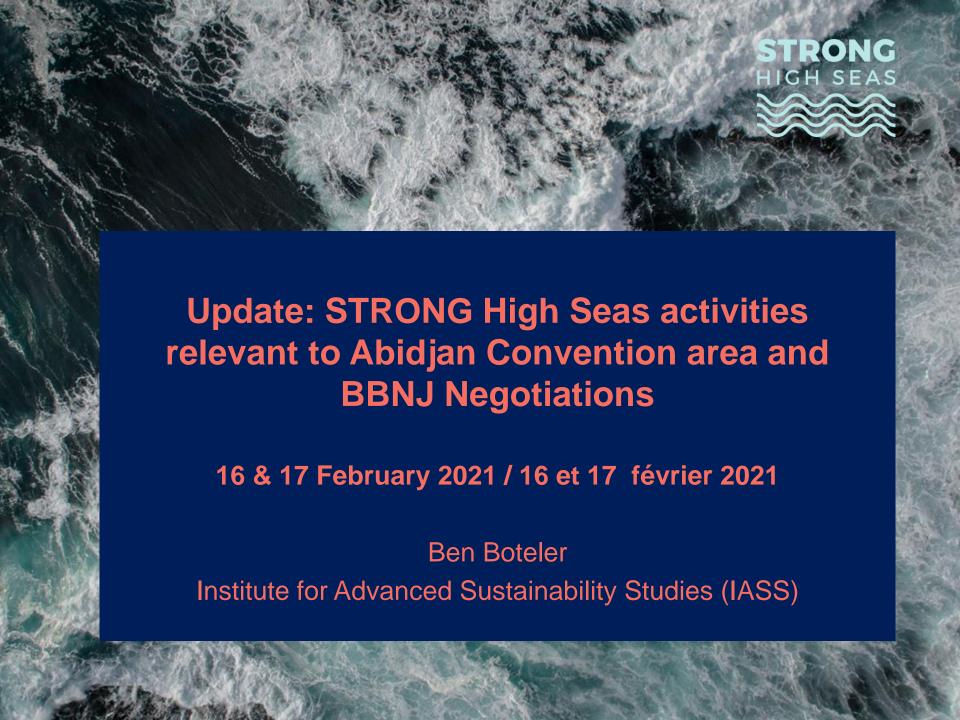
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English

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Français

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STRONG High Seas:

Strengthening Regional Ocean Governance for the High Seas

- 5-year project (June 2017 May 2022)
- Funded by the German Federal Ministry for the Environment, Nature Conservation and Nuclear Safety (BMU) through the International Climate Initiative (IKI)
- Objective: To strengthen regional ocean governance for the conservation and sustainable use of biodiversity



- To develop integrated and ecosystem-based approaches
 - within our two focal regions
 - between marine regions
 - between the regional and global level

Supported by:





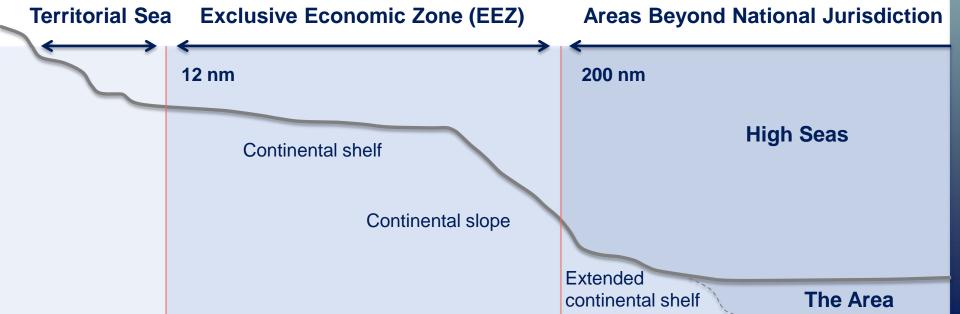
Areas Beyond National Jurisdiction (ABNJ)

71% of the planet are covered by oceans





~ 60% of the oceans are high seas



Why are Areas Beyond National Jurisdiction important?



Areas Beyond National Jurisdiction are connected to national waters \rightarrow Clear-cut jurisdictional and geopolitical distinction between ABNJ and national waters, but ecological connectivity (circulatory (passive) through transport of plankton and larvae & migratory (active) connectivity through tuna, whales, turtles, etc.).

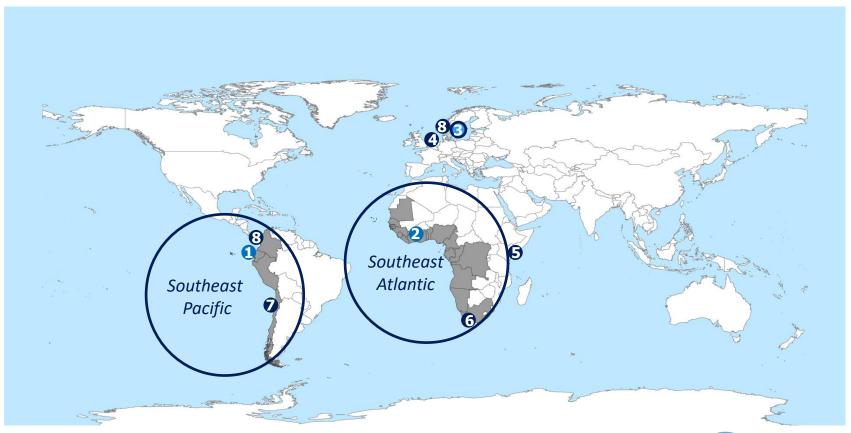
Areas Beyond National Jurisdiction are full of life → unique species; unique oceanographic and biological features, e.g. seamounts, hydrothermal vents and cold seeps; highly productive ecosystems; largely unexplored and understudied.

Areas Beyond National Jurisdiction are essential and provide → food, raw materials, genetic and medicinal resources, climate regulation, carbon sequestration, air purification, habitats, nutrient recycling, primary production, recreation, spirituality, history, science and education.

Areas Beyond National Jurisdiction are under increasing pressure → from shipping, fishing, pollution, climate change, etc.



STRONG High Seas Partners



















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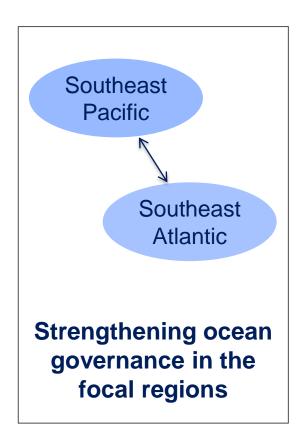


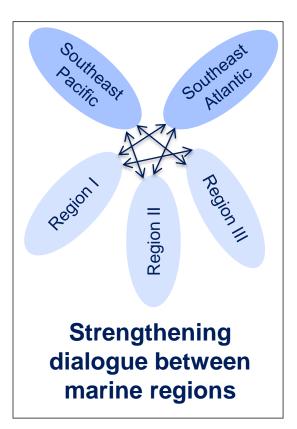


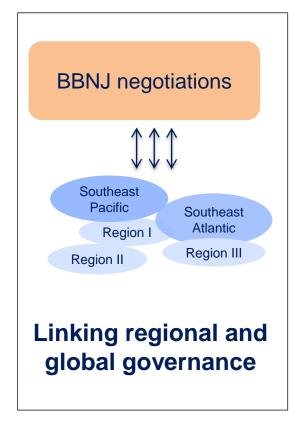




Project Focus







Support integrated and ecosystem-based governance approaches for the conservation and sustainable use of biodiversity in ABNJ at the regional level.

What does STRONG High Seas bring to the region?



Work with the region to build knowledge of processes and issues regarding regional governance for conservation and sustainable use of marine biodiversity in the ABNJ for decision making, including for negotiations on the BBNJ

Support regional capacity building on ocean governance and marine biodiversity conservation and sustainable use issues in ABNJ, including for BBNJ negotiations;

Develop a stakeholder platform to ensure information exchange on issues of ocean governance and conservation and sustainable use of marine biodiversity in the high seas

Support the exchange of knowledge and best practices between marine regions

Boost knowledge sharing between regions and the global level

Recent events and workshops (in the region) (organised by or with support from STRONG HS)

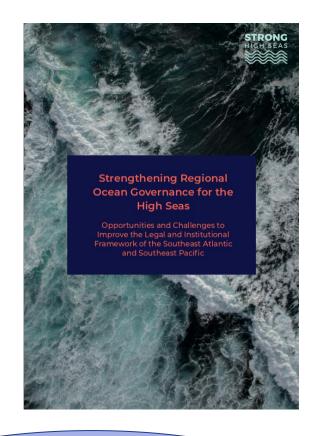


- Dialogue Workshop 2: Science for Solutions: Bringing Stakeholders
 Together to Improve Ocean Planning and Governance of ABNJ in the
 Southeast Atlantic and Western Indian Ocean (06/2019, Cape Town)
- Capacity Building Workshop: Marine Biological Diversity in Areas Beyond
 National Jurisdiction (BBNJ) in the Southeast Atlantic region (11/2019, Cape Town)
- Online Seminar <u>Strengthening Monitoring control and surveillance through</u> <u>a High Seas Treaty</u> (11/2020, online)
- Open Question Session for ABNJ Working Group Members (10/2020, online)
- Abidjan Convention and Nairobi Convention: Collective Meeting (06/2019, Cape Town)
- Abidjan Convention: First ABNJ Working Group Meeting (06/2019, Cape Town)
- Abidjan Convention: Second ABNJ Working Group Meeting (7/2020, online)



New publications and resources

- Strengthening Monitoring, Control and Surveillance in Areas Beyond National Jurisdiction (01/2020)
- Strengthening High Seas Governance Through Enhanced Environmental Assessment Processes (01/2021)
- Marine Biological Diversity Beyond National Jurisdiction and the Abidjan Convention Region – (01/2021)





http://www.highseas-abidjanconvention.org/



In the pipeline

- Study on the socio-economic importance of Areas Beyond National Jurisdiction (ABNJ) in Southeast Atlantic region (3/2021)
- ➢ Options for Strengthening Monitoring, Control and Surveillance of Human Activities in the Southeast Atlantic Region (upcoming in 2021) (working title)
- Recommendations for conservation measures and integrated management in the Southeast Atlantic Region (upcoming in 2021) (working title)
- Capacity Building Series (upcoming in 2021) (working title)
- Dialogue workshop (late 2021) (working title)

Want to get involved? Get in touch!



Objectives of this workshop

- Provide a snapshot of the current state of the BBNJ negotiations as well as the underlying work done by the STRONG High Seas
- Provide a setting for participants to exchange in regard to their activities and lessons learnt in regional ocean governance
- Particularly with regard to conservation measures and integrated management of biodiversity in areas beyond national jurisdiction
- Present and discuss the recent findings on the current or potential contributions of marine areas, and in particular areas beyond national jurisdiction, to human well-being such as economic benefits, jobs and livelihoods and ecosystem services

 Present and discuss upcoming research on the monitoring, control and surveillance of human activities in areas beyond national jurisdiction focusing

on the Southeast Atlantic





Find out more!

https://www.prog-ocean.org/our-work/strong-high-seas/

https://www.prog-ocean.org/our-work/strong-high-seas/strong-high-seas-resources/



Thank you!



Supported by:







based on a decision of the German Bundestag

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A preliminary analysis of the draft high seas biodiversity treaty

STRONG High Seas Dialogue Africa Workshop III, 16 February 2021

Klaudija Cremers

Research Fellow, International Ocean Governance



Content



SciencesPo

A preliminary analysis of the draft high seas biodiversity treaty

Klaudija Cremers, Glen Wright, Julien Rochette (IDDRI), Kristina Gjerde (IUCN), Harriet Harden-Davies (University of Wollongong)

In 2017, following more than a decade of informal discussions. States at the United Nations decided to convene an intergovernmental conference (IGC) to negotiate an international legally binding instrument (ILBI) for the conservation and sustainable use of the biological diversity of marine areas beyond national jurisdiction (BBNJ). The negotiations for an ILBI are based on a package of issues agreed in 2011, namely: marine genetic resources (MGRs), including questions on the sharing of benefits; measures such as area-based management tools (ABMTs), including marine protected areas (MPAs); environmental impact assessments (EIA); and capacity-building and the transfer of marine technology.

United Nations General Assembly (UNGA) Resolution 72/249 provides for four meetings of the IGC. The final session is scheduled to take place from 23 March to 3 April 2020, at the United Nations (UN) Headquarters in New York. This round of negotiations will be based on the revised draft text (released 27 November 2019).

This paper provides an initial analysis of the draft text, highlighting key areas of progress and contention, as well as identifying some possible options for strengthening the text.

KEY MESSAGES

It remains unclear whether the current draft treaty

Enhancing international cooperation and encourfinal stages of the negotiations.

is sufficiently ambitious and developed to deliver aging the adoption of complementary measures an effective governance framework. Many of the within existing frameworks is crucial to the suckey provisions are still in brackets and the level of cess of the treaty. This is reflected in the current ambition will depend on the choices made in the draft treaty, though some provisions could be strengthened.

to establish arrangements that will be of cru- March will be sufficient to finalize the treaty. The cial importance for the functioning of the future priority should be on drafting an ambitious and regime, including the establishment of bodies and robust agreement, even if additional sessions are funding mechanisms and the adoption of proce-needed. dures to promote compliance. Such procedures, commonly provided for in international agreements, can slow down the operationalization of the treaty, so it is crucial that any voting rules established will allow States Parties to go beyond

The current draft gives the COP the mandate
Time will tell if the 2 weeks of negotiations in

- 1. State of play
- **General provisions/institutional arrangements**
- Package deal components
- Key messages



- UN General Assembly Resolution opening the negotiations for a new treaty: 24 December 2017
- First session: 4-17 September 2018
- Last planned session (March 2020) postponed
- Meanwhile inter-sessional negotiations online: September 2020 -February 2021
- Next session in New York: August 2021?



The latest draft text dates from November 2019.

12 parts, 70 articles, 2 annexes... and a lot of brackets [...].

Unclear whether States will be able to finalise the treaty during the next session.



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The elements of the negotiation

- The "package deal", i.e. the substance
 - Marine genetic resources (MGR), including questions related to the sharing of benefits;
 - Area-based management tools (ABMT), including marine protected areas (MPA);
 - Environmental impact assessments (EIA);
 - Capacity-building and transfer of marine technology.
- General provisions and institutional arrangements
 - General principles
 - Decision-making mechanisms: e.g. COP, Scientific and Technical Body



2. General provisions and institutional arrangements

Preamble

Short with limited references to key instruments, principles and objectives.

Reflections

- Emphasise inherent value of marine biodiversity and ecosystem services.
- Highlight threats facing ABNJ, e.g. biodiversity loss and climate change impacts.
- Reflect importance of science-based decision-making and effective enforcement.

PREAMBLE

The States Parties to this Agreement,

Recalling the relevant provisions of the United Nations Convention on the Law of the Sea, including the obligation to protect and preserve the marine environment,

Stressing the need to respect the balance of rights, obligations and interests set out in the Convention,

Stressing the need for the comprehensive global regime to better address the conservation and sustainable use of marine biological diversity of areas beyond national jurisdiction,

Desiring to act as stewards of the ocean in areas beyond national jurisdiction on behalf of present and future generations,

Respecting the sovereignty, territorial integrity and political independence of all States,

Desiring to promote sustainable development,

Aspiring to achieve universal participation,

Have agreed as follows:

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2. General provisions and institutional arrangements

General provisions

- Six articles on the use of terms, objectives, scope of application, relationship to other treaties, general principles and approaches and international cooperation.
- Discussions focussed more on substantive provisions, so still many brackets and alternative options.

Reflections

- General objective: "(long-term) conservation and sustainable use".
- Must "not undermine" existing instruments and bodies.
- Precautionary principle, ecosystem approach, "common heritage of mankind".
- International cooperation & coordination.



2. General provisions and institutional arrangements

Institutional arrangements

- Conference of the Parties (COP)
 - Voting by consensus; option to establish alternative rules.
- Scientific and Technical Body
 - Structure & relationship with existing bodies currently unclear.
- Secretariat
 - New body or existing organisation?
- <u>Clearing-house mechanism</u> open-access web-based platform; modalities to be determined by the COP.
 - Passive or active role?
 - Hosting institution?
 - Network of experts and practitioners?
 - No specific function for ABMTs/MPAs. No specific role on MCS.



3. Package deal components

Marine genetic resources and access and benefit sharing

- Use of MGRs was not envisaged by the drafters of UNCLOS.
- Common heritage principle.
- No consensus on:
 - Foundational provisions
 e.g. definition, scope of the treaty and objectives.
 - Benefit-sharing
 e.g. mandatory/voluntary, monetary/non-monetary, threshold.
 - Traditional knowledge.
 - Responsibility for monitoring of the utilisation of MGRs.

3. Package deal components

Area-based management tools, including marine protected areas

- No mechanism for global MPAs or coordination of existing ABMTs.
- Objectives: e.g. enhancing cooperation and coordination in order to establish a "comprehensive system" of ABMTs/MPAs.
- Identifying areas best available science, precautionary principle, ecosystem approach.
- Proposals "submitted by States Parties, individually or collectively".
 - Will stakeholders be included in developing proposals?
 - Time-bound measures vs. long-term conservation.
 - o MCS strategy?
 - Consultations: inclusive, transparent, and time-bound.
 - No option to adopt interim or emergency measures.

3. Package deal components

Area-based management tools, including marine protected areas (continued)

- Decision-making process: COP is responsible, but options for the scope of its mandate.
 - No provision for COP to take action where competent bodies do not:
 - COP should be entitled to take decisions binding on States Parties.
- Implementation
 - One option requires members of existing bodies to promote the adoption of measures in support of the goals of the BBNJ agreement.
- Reporting and monitoring
 - Parties report to COP on implementation; reports made publicly available.
 - Reporting frequency?
 - Option to request/require relevant bodies to report to COP.
 - ✓ Improves transparency and provides some global oversight.

3. Package deal components

Environmental impact assessments

- Little guidance in UNCLOS; no provisions on cumulative/strategic assessments.
- No consensus on:
 - Application activities that have an impact in ABNJ or that take place in ABNJ?
 - Thresholds and criteria, e.g. "reasonable grounds for believing".
 - List of activities?
 - Additional guidelines developed by Scientific and Technical Body?
- Responsibility on States Parties to:
 - Decide whether EIA is needed;
 - Conduct assessments.
- Cumulative/transboundary/strategic assessments?
- Effect of EIA: advisory vs. suspension of activities with adverse impacts.
- Monitoring and review: consequences?



3. Package deal components

Capacity-building and transfer of marine technology

- Limited implementation of UNCLOS provisions.
- Objective: ensure that developing States Parties have the capacity to develop, implement, monitor, manage and enforce.
- Annex II: non-exhaustive list of types of capacity-building & technology transfer.
 - COP can amend list to "reflect technological progress and innovation and to respond and adapt to the evolving needs of States, subregions and regions".
- Voluntary or mandatory?
- Reporting by States Parties is voluntary and not compulsory.



- Is the draft sufficiently ambitious to deliver an effective governance framework?
- COP can establish additional arrangements, but this could slow down the operationalisation of the treaty. Important that voting rules allow States Parties to go beyond the consensus.
- Crucial to enhance international cooperation and encourage adoption of complementary measures within existing frameworks.
- Priority should be on drafting an ambitious and robust agreement.
- Room for manoeuvre to increase the ambition...



CONTACT

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Objectives of study

- To analyze the socio-economic importance of the Areas
 Beyond National Jurisdiction (ABNJ) adjacent to the countries within the Abidjan Convention Area in West,
 Central and Southern Africa
- To characterize and assess the actual and potential social and economic outcomes (costs and benefits) associated with the conservation and use (exploitation) of marine resources



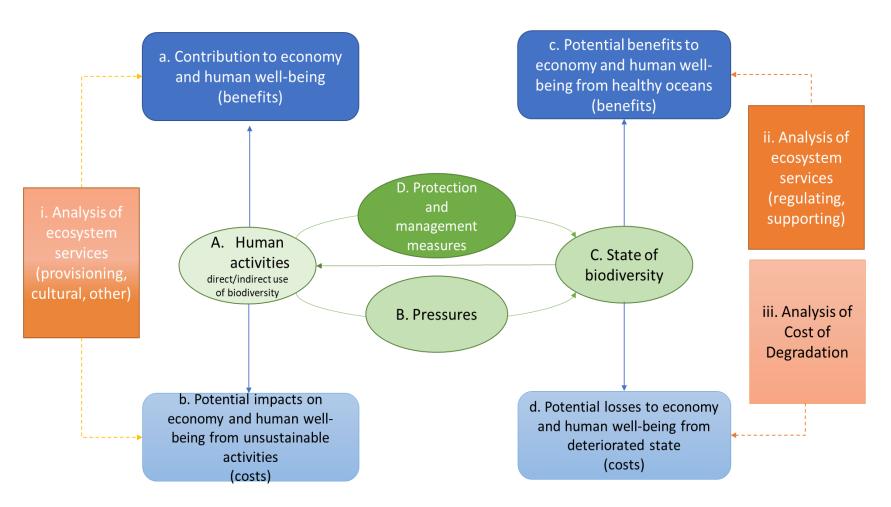


Approach

- The term "socio-economics" is taken in a broad context to include:
 - social aspects related to human well-being, livelihoods, impacts on communities, equity, socio-political systems, as well as economic ones
- Such information is intended to support decision makers, including government officials, the private sector and other stakeholders to make informed decisions
 - to optimize environmental, social and economic benefits from ABNJ in the context of a new the internationally binding treaty for the conservation and sustainable use of marine biological diversity beyond national jurisdiction, the BBNJ instrument
- Narrative and forward-looking assessment on the key activities, based on literature review and available data (if any), supplemented by stakeholder knowledge
- The collected information was used to support the development of storylines and case studies - narrative,



Socio-economic analysis framework



Source:: Elaborated from HELCOM (2018)

http://stateofthebalticsea.helcom.fi/humans-and-the-ecosystem/activities-pressures-and-welfare-

Ecosystem service	Туре	Socio-economic interests
Consumptive activities		
Provisioning (biotic)	Nutritional Nutritional Genetic resources/ Pharmaceuticals	Fisheries Sea-farming/aquaculture Marine Genetic Resources
Provisioning	Raw materials	Deep sea mining
(abiotic; ecosystem-state independent)	Raw materials/Energy	Oil and gas
Non-consumptive activities		
Supporting	Biodiversity maintenance Habitat provision	Biodiversity management/conservation
Cultural	Research Recreation and leisure Spiritual, symbolic and other interactions with biota, ecosystems, and seascapes	Research and education Recreation, leisure and tourism Spiritual, symbolic and other interactions with biota, ecosystems, and seascapes
Regulating and maintenance	Mediation of flows Mediation of physical, chemical, biological conditions Mediation of waste, toxics and other nuisances	Water circulation Climate regulation Carbon sequestration and storage Waste disposal
Other (ecosystem-state independent)		Navigation and transport/shipping Submarine cables/telecommunications Maritime security



Socio-economic interests in ABNJ

- Underpinned by the ecosystem services concept
- Sustainable use of natural resources and ecosystem services are a prerequisite for a sustainable blue economy
- Interests go beyond the economic sectors
- Strong dependency between different services e.g. biotic provisioning (fisheries) and supporting (biodiversity and habitat provision)
- Consumptive vs non-consumptive activities
- Ecosystem-state dependent vs independent
- Ecosystem-state independent interests e.g. navigation and tos

Regulating and maintenance Mediation of flows & waste; climate regulation Supporting Biodiversity & habitat provision Cultural Research. Provisioning recreation and Fish, MGR, raw leisure. spiritual. symbolic

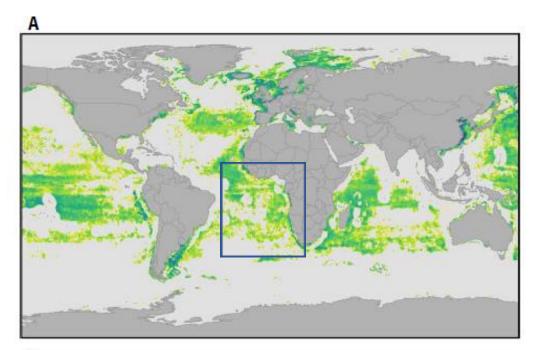
Source: Earthwise Aware

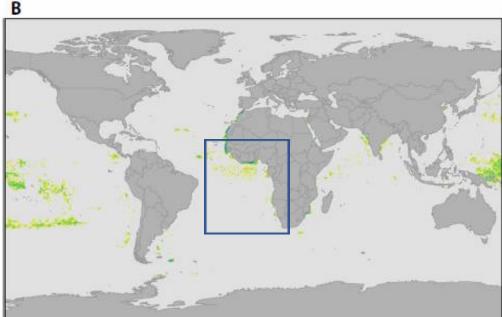
interests e.g. navigation and tps://www.earthwiseaware.org/what-are-ecosystem-servi

Case	e studies			
1	Is fishing in ABNJ economically profitable?			
2	Is fishing in ABNJ socially equitable?			
3	How illegal offshore crimes impact coastal livelihoods — the case of "Saiko" in Ghana			
4	What is the trade balance in fish and fishery products?			
5	Overfishing decreases food security, reduces income, causes species extinction and disrupts ecosystems			
6	Blue shark fishing and trading			
7	Access and Benefit Sharing from Marine Genetic Resources – shifting the focus to non-monetary benefits			
8	"Unless and until it can be seen that mining of the international seabed will provide global net benefit, and equitably support the world's poorest and most vulnerable populations, it should not be permitted to proceed" (Deep Sea Conservation Coalition 2020)			
9	The ocean as a new frontier for mining - Costs and benefits of offshore diamond mining in Namibia			
10	Environmental degradation and erosion as a result of increased levels of port infrastructure hosting ABNJ activities			
11	The supporting services provided by biodiversity and habitats in ABNJ lie at the core of the other activities that either depend directly on them, or directly/indirectly impact the state of ocean ecosystem			
12	A sustainable and equitable Blue Recovery for the post-COVID-19 era			

Case studies				
1	Is fishing in ABNJ economically profitable?			
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Density distribution of global industrial fishing effort derived using automatic identification systems data

Vessels flagged to:

- (A) higher-income countries
- (B) lower-income countries
- 97 % of the trackable industrial fishing on ABNJ are vessels flagged to higherincome nations
- < 3 % of effort attributed
 Source: McCauley et al.
 (2018) Vessels flagged to
 lower-income nations

ABNJ fishing is dominated by a handful of countries and industries which reap most of the benefits

Global

- The top five countries exert about 80 % of the ABNJ fishing effort
- » China, Taiwan, Japan, Spain, South Korea

China owns:

- » 838 vessels (highest no. of vessels; = 23 % of the overall vessels targeting ABNJ)
- » 1523 thousand metric tonnes in 2016 (highest catch)
- » US\$ 1624 Million revenue (= 20 % of the total global high-seas fishing revenue)
- Revenues go primarily to

Study region

- Although most countries in the study region rely heavily on fishing in EEZ, in particular artisanal fishing, only five out of 22 countries are active in ABNJ
- The combined catch and revenue of these countries is each limited to ~ 1% of the global figures
- Most countries cannot afford the vessels and equipment required for intense industrial and commercial fishing in the ABNJ, limiting their



Focus on Southeast Atlantic

Country (Flag State)	Catch (tonnes)	Revenue (US\$ Million)
Ghana	50.61	78.14
Côte d'Ivoire	2.51	4.26
Namibia	2.11	6.26
South Africa	0.37	1.35
Senegal	0.2	0.32
Total for study region	55.8 (1.3 %)	90.33 (1.2 %)
Total global	4390.67	7655.69

Source: Sala et al. (2018)

Is fishing in ABNJ economically profitable?

US\$ Million	FAO Maj	or Area 34	FAO Ma	jor Area 47	G	lobal
Cost range	280.0	340.9	121.6	134.7	6200	8000
Revenues	30	9.7	12	4.6	7	7600
(landed value						
of the catch)						
Loss/profit	-31.2	-9.8	-10.1	3.0	- 364	1400
range <u>before</u>						
<u>subsidies</u>						
Loss/profit	368.0	429.95	98.7	111.74	3800	5600
range after						
subsidies						
Subsidies	39	9.2	10	8.8	4	1200

Source: Sala et al. (2018)

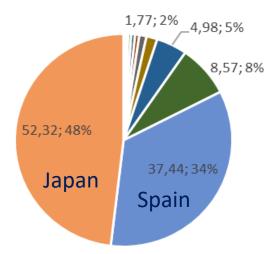
- Fisheries in ABNJs rely heavily on subsidies
- Without government subsidies, an estimated 54 % of current ABNJ fishing grounds would be unprofitable at current exploitation rates
- Fishing profits are likely to vary over time as factors such as fuel price, fish price, climate, and fish stocks fluctuate



FAO Major Fishing Area 34 - Subsidies (US\$ Millions)



FAO Major Fishing Area 47 - Subsidies (US\$ Millions)



Source: Sala et al. (2018)

- Senegal
- Belize
- # Ivory Coast
- Brazil
- Panama
- Guatemala
- Portugal
- South Korea
- China
- Taiwan
- Ghana
- Japan
- France
- Spain
- Belize
- Ghana
- South Africa
- France
- Panama
- Vanuatu
- Guatemala
- China
- Namibia
- Portugal
- Taiwan
- South Korea
- Spain
- Japan



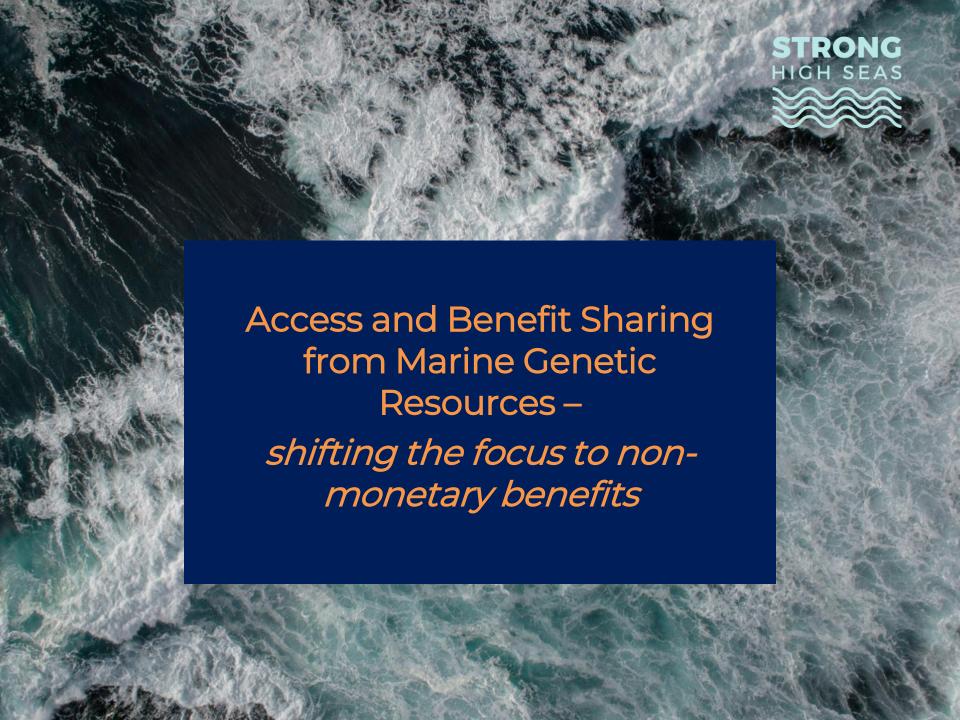
A total of US\$ 508
 Million are received in subsidies for ABNJ fishing in the Southeast Atlantic region (2014)

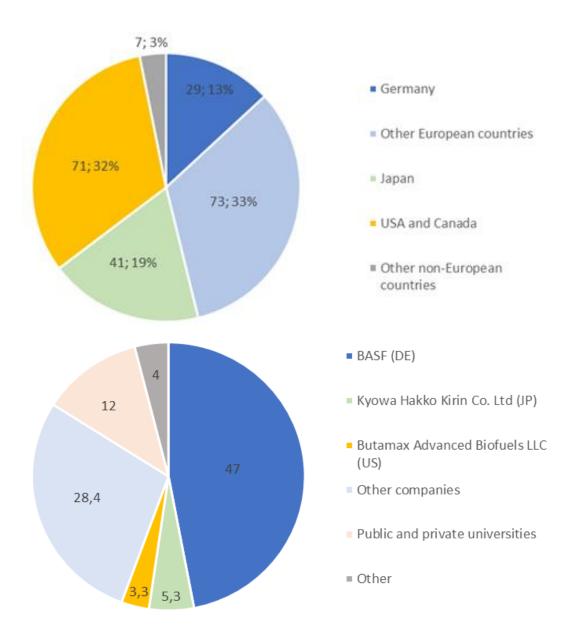
FAO Major Fishing Area 34

 80 % of subsidies go to Spanish and French vessels

FAO Major Fishing Area 47

 Heavy subsidies go to Japan, Spain, followed by South Korea and Taiwan





- 221 solo companies located mainly in Europe and the USA (top) registered 84 % of all patents
- BASF, the world's largest chemical manufacturer headquartered in Germany, had registered 47 % of all patent sequences.
 Dominance of a single transnational key actor
- Commercialization
 of MGR is in the
 hands of a few
 distinguished
 "keystone actors"

Source: Blasiak et al.



Non-monetary benefits of MGR

Costs

- Economic value and potential profitability still largely unknown and speculative
- Expensive and long development process
- Associated risks of significant upfront costs that are not a guarantee of the potential future profits

Access and benefit-sharing mechanism for MGR, a major area of discussion during the BBNJ negotiations, still needs to be agreed upon and adopted

Benefits

- access to samples, data and knowledge including the publication and sharing of scientific knowledge and research results
- participation, collaboration and international cooperation in marine scientific research
- capacity building and technology transfer including scientific training and access to resources, research infrastructure and technology
- other socio-economic benefits (e.g. research directed to priority needs such as health and security).







Colour code:

Yellow: Container (e.g. manufactured goods);

Blue: Dry bulk (e.g. coal, aggregates);

Red: Tanker (e.g. oil, chemicals);

Green: Gas bulk (e.g. liquefied natural gas);

Purple: Vehicles (e.g. cars)

Movements of all ships in the global merchant fleet during 2012

Source: Business Insider UK, 2017

https://www.businessinsider.com/map-of-global-shipping-interactive-2017-12?international=true&r=US&IR=T

Port	Country	2006	2015
San Pedro	Côte d'Ivoire	49 800	286 516
Tin Can Island	Nigeria	210 002	891 638
Lomé	Togo	215 892	821 639
Monrovia	Liberia	36 500	98 000
Cotonou	Benin	140 500	288 000
Conakry	Guinea	85 300	160 000
Tema	Ghana	425 408	893 841
Abidjan	Côte d'Ivoire	375 876	650 000
Freetown	Sierra Leone	35 600	46 427
Onne	Nigeria	86 290	98 516
Apapa	Nigeria	356 000	402 545
Takoradi	Ghana	51 000	48 622
Dakar	Senegal	375 876	300 000



Container volume growth (TEU) of selected ports in West Africa

Source: U.S. International Trade Commission (USITC) 2018

Navigation, port infrastructure, coastal erosion



- Greater volume of maritime traffic has significantly increased the need for port infrastructure
 - E.g. growth in the volume of West Africa's container trade has exceeded that of any other global region— doubling to almost 5 million twenty-foot equivalent units (TEUs)
 - Increased congestion at ports; lack of deep-water berths to handle more efficient, larger ships
- The construction of the seaports induces significant coastal alterations
 - West African coastal areas are hotspots in terms of coastline changes and have experienced severe coastal erosion (up to 23 – 30 m/year)
 - Significant social and economic costs for the impacted countries
 - The costs of coastal erosion for Benin, Côte d'Ivoire, Senegal and Togo have been estimated to be US\$ 3.8 billion or 5.3 % of the four countries' GDP
- Economic activities in ABNJ are intrinsically connected to socioeconomics of coastal areas
- Concept of connectivity
 - Detween areas within and beyond national jurisdiction

STRONG HIGH SEAS

Key messages

- ABNJ are considered as a relatively new topic, out-of-reach and inaccessible
 - currently most countries in the study region have limited capacity to access and to explore ABNJ adjacent to their territorial waters or beyond;
- Oceans are the new frontiers
 - yet, region-specific studies on conserving and exploiting ABNJ are lacking
 - increasing the knowledge on ABNJ was identified by the countries as an urgent need
- BBNJ to facilitate capacity building, knowledge transfer, research and cooperation
 - move on from the current phase of awareness-raising to a more comprehensive understanding of the benefits and costs associated with ABNJ;
- Despite the current low levels of activities in the study region, the discussion on the management of ABNJ is timely
 - including those topics that are still emerging in the study region
 - allowing the countries to identify the future needs and challenges

Ngiyabonga! Dankie! Merci! Asante! Enkosi!



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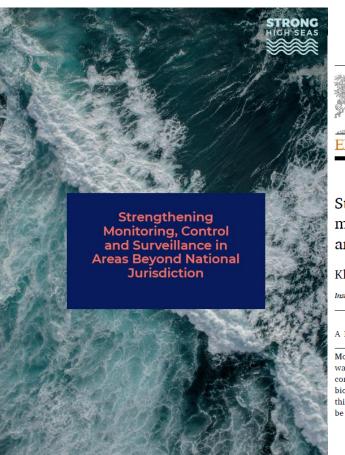












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journal homepage: http://www.elsevier.com/locate/marpol





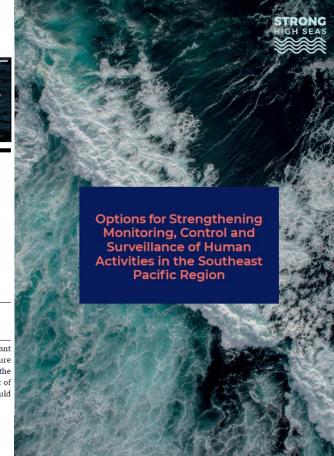
Strengthening monitoring, control and surveillance of human activities in marine areas beyond national jurisdiction: Challenges and opportunities for an international legally binding instrument

Klaudija Cremers*, Glen Wright, Julien Rochette

Institute for Sustainable Development and International Relations (IDDRI), Sciences Po, Paris, France

ABSTRACT

Monitoring, control and surveillance (MCS) is critical for the success of marine conservation and management. This raises specific challenges in the deep and distant waters of marine areas beyond national jurisdiction (ABNJ), which is characterised by a fragmented governance framework and reliance on flag States to ensure control over vessels. States at the United Nations are currently negotiating an international legally binding instrument for the conservation and sustainable use of the biological diversity of marine areas beyond national jurisdiction and there is a growing interest in how MCS tools and policies can contribute to the management of this vast global commons. The paper provides some suggested pathways for strengthening MCS in ABNJ, as well as three concrete proposals for provisions that could be included in the future international instrument.



What have we learned about strengthening MCS of human activities in ABNJ?



- >MCS as implementing tool for States to meet international obligations regarding human activities on the high seas
- ➤ Great variety of MCS tools available, but 1) reliance on flag State responsibility, 2) governance gaps in ABNJ and 3) lack of capacity are main challenges
- ➤ No one size-fits-all approach to MCS
- ➤ Cooperation and coordination is key:
 - Chair of the FISH-i Africa Task Force: "the cheapest tool in fighting IUU fishing is the sharing of information and intelligence through cooperation among all MCS practitioners"
- ➤3 easy ways to strengthen MCS through the BBNJ treaty: 1) reinforce MCS obligations and principles, 2) strong MCS role in clearing-house mechanism and 3) MCS strategy in ABMT proposals

What are our preliminary observations regarding the Southeast Atlantic region?



- ➤ Not many human activities in ABNJ in the region (i.e. projects focus on EEZ)
- ➤ Most projects focus on one specific part of the Southeast Atlantic, but not the entire Abidjan Convention area
- ➤ Most MCS projects focus on IUU fishing (e.g. domestic versus foreign fleets)
 - Illegal fishing is responsible for a loss of US\$2.3 billion a year, of which only US\$13.8 million a year is recovered through MCS (Belhabib et al, 2019; Doumbouya et al, 2017)
- As part of the African Union's efforts to reform fisheries policy, increasing interest in governance, transparency and MCS
- International funders (e.g. WorldBank and EJF) focus on technical means, but do not always address the governance perspective

Which actors/projects exist in the region to strengthen MCS?









































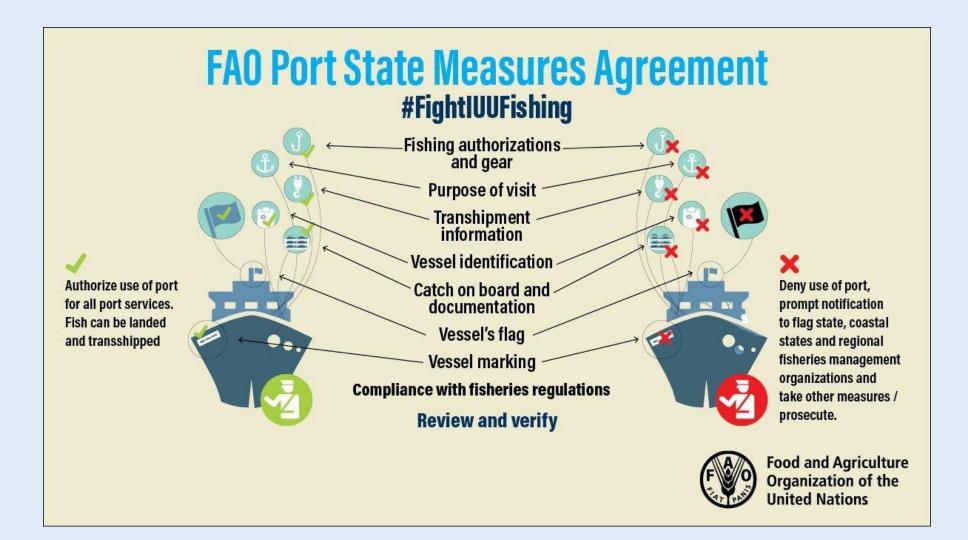




Focus of our research?



How can Port State measures strengthen MCS in the Southeast Atlantic?







- ➤ Organise (online) expert workshop
- ➤ Organise interviews with MCS "experts"
- > Highlight needs, provide and disseminate recommendations





What kind of recent initiatives are you aware of that aim to strengthen MCS, expecially in ABNJ, in your country or region?

- What needs/gaps do you see in the region in terms of MCS?
- What are your experiences with MCS in your country/region?
- Could you share some examples of MCS challenges or best practices in your country/region?
- How do you think MCS could be strengthened in your country/region?
- Are you or someone in your area working on something related to MCS?



















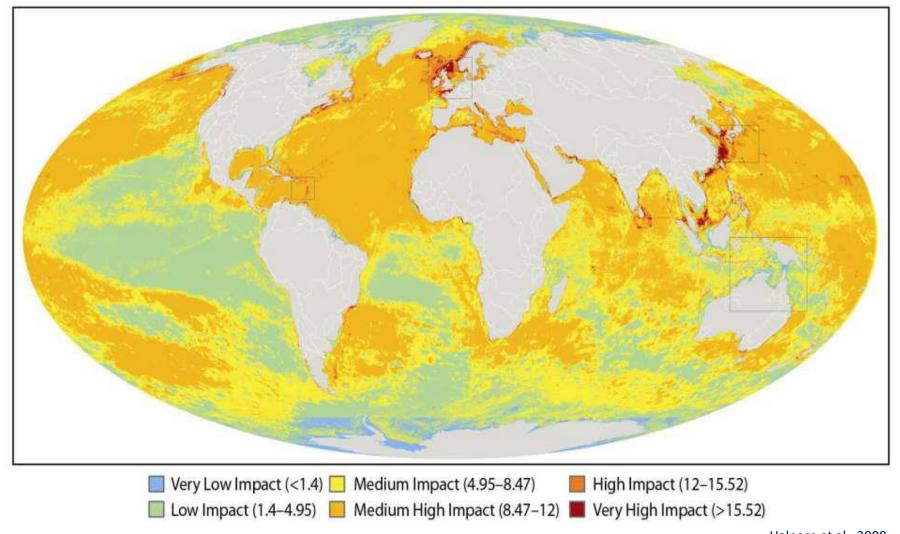






Environmental impacts





Overview of international legal framework



Global

UN Convention on Law of the Sea (UNCLOS)

Sectoral conventions

Regional

Regional conventions/initiatives

Legal Obligations



Duty to cooperate

- UNCLOS, articles 61, 118 & 197
- UN Convention on Biological Diversity (CBD), article 5
- UN Fish Stocks Agreement (UNFSA), article 8

Duty to prevent harm

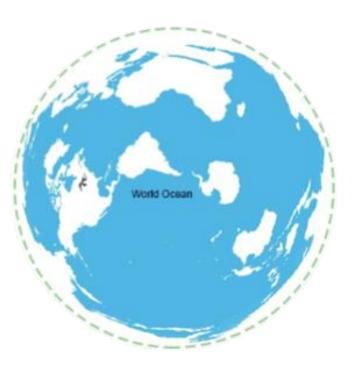
- UNCLOS, article 194.2
- CBD, article 3

Duty to protect the marine environment

• UNCLOS, articles 192 & 194.5

Duty to conserve marine living resources

• UNCLOS, articles 61 & 119





Navigation

- Rules on maritime safety
- MARPOL Convention
- Resolution on Particularly Sensitive Sea Areas

Fishing

- UN Fish Stocks Agreement (1995)
- FAO Guidelines
- UNGA bottom fishing resolutions

Seabed mining

- Part XI Agreement (1994)
- International Seabed Authority

Dumping

- London Convention/Protocol (1972/1996)
 - Resolution on ocean fertilisation (2008)

Biodiversity protection

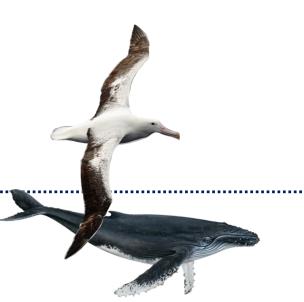
- Convention on Biological Diversity
- Convention on Migratory Species
- Convention on Trade in Endangered Species

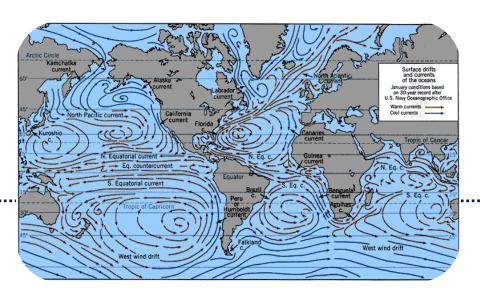
Conservation Measures and Management Tools



Conservation Measures broadly defined as

techniques to acquire, preserve, create, enhance, restore, or manage biodiversity, including at the ecosystem, species and genetic levels. Most of these measures are defined under regional or global intergovernmental bodies and established in ABNJ upon State's decisions.





Guiding Principles

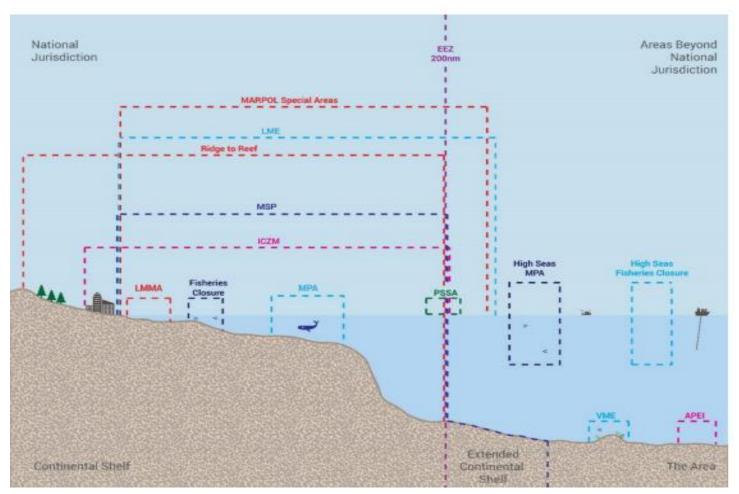


- Integrated approach
- Approach that builds ecosystem resilience to the adverse effects of climate change and ocean acidification and restores ecosystem integrity;
- Act so as not to transfer, directly or indirectly, damage or hazards from one area to another or transform one type of pollution into another;
- Endeavour to promote the internalization of environmental costs and the use of economic instruments, taking into account the approach that the polluter should, in principle, bear the cost of pollution, with due regard to the public interest and without distorting international trade and investment;
- Ensure accountability;
- Take into consideration flexibility, pertinence and effectiveness



Area Based Management Tools

An area-based (or spatial) management tool is an approach that enables the application of management measures to a specific area to achieve a desired policy outcome.



Source: https://www.cbd.int/doc/c/459d/9704/bab5a7b2806f0513484fb620/mcb-em-2018-01-unep-submission1-en.pd

Area Based Management Tools - Vulnerable Marine Ecosystems (VMEs)



CECAF

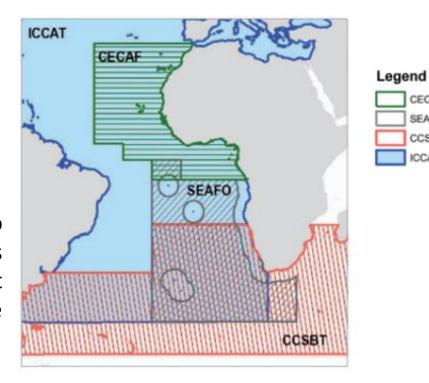
SEAFO

CCSBT

VMEs are groups of species, communities, or habitats that could be vulnerable to impacts from fishing activities and typically include benthic communities associated with seamounts, hydrothermal vents, deepsea trenches and submarine canyons, as well as oceanic ridges – such as cold water corals and sponge fields.

UNGA Resolution 61/105: ...close areas to bottom fisheries until appropriate measures have been put in place to prevent significant marine impacts on vulnerable adverse ecosystems (VMEs).

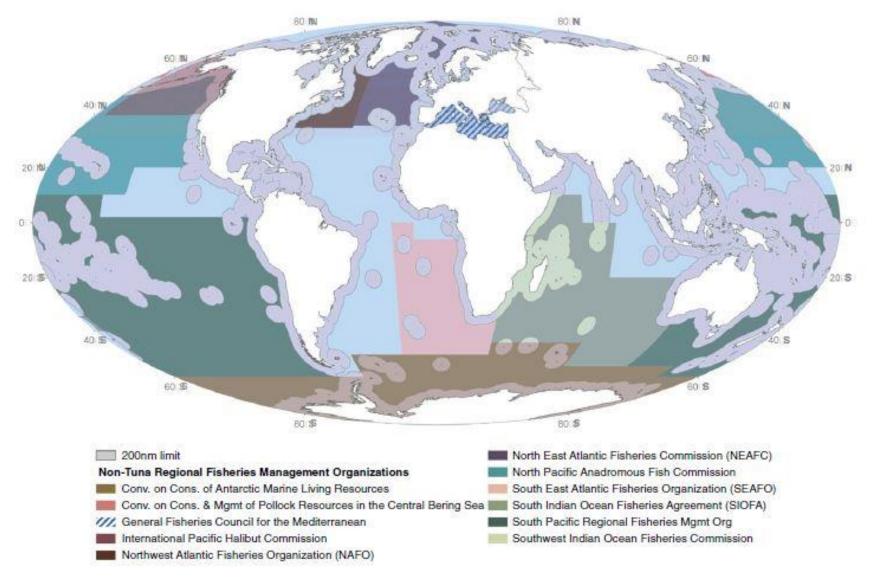




Further reading: www.fao.org/in-action/vulnerable-marine-ecosystems/en/

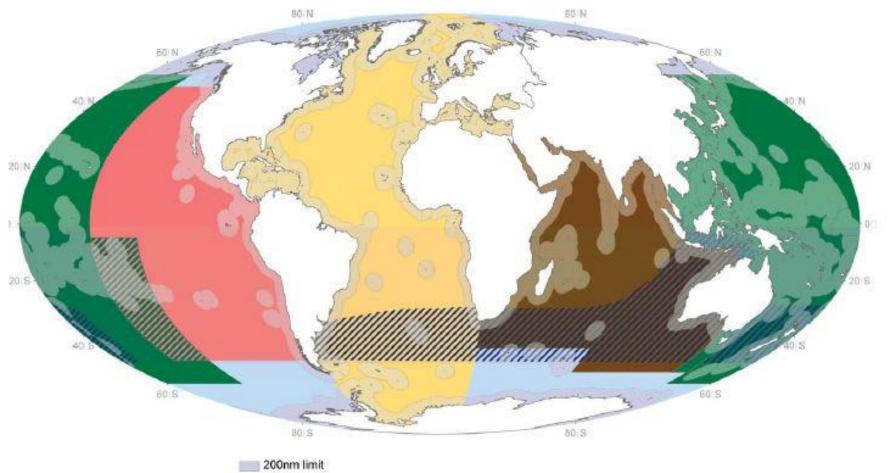
Regional Fisheries Management Organisations (RFMOs) STRONG HIGH SEAS





Regional Fisheries Management Organisations (RFMOs) Tuna





Tuna Regional Fisheries Management Organizations

/// Commission for the Conservation of Southern Bluefin Tuna

- Inter-American Tropical Tuna Commission (IATTC)
- International Convention for the Conservation of Atlantic Tunas (ICCAT)
- Indian Ocean Tuna Commission (IOTC)
- Western and Central Pacific Fisheries Commission (WCPFC)

Area Based Management Tools - Particularly Sensitive Sea Areas (PSSAs)



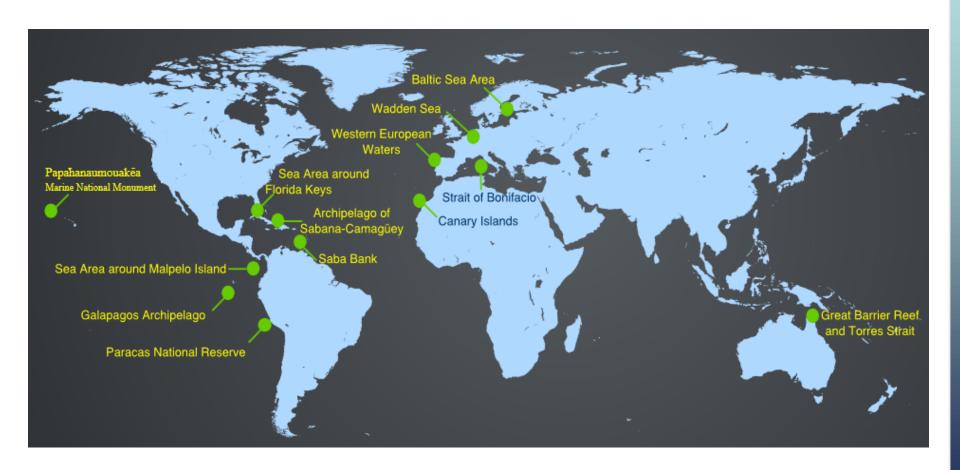


A PSSA is an area that needs special protection through action by IMO because of its significance for recognized ecological or socio-economic or scientific reasons and which could be vulnerable to damage by international shipping activities.

At the time of designation of a PSSA, an associated protective measure, which meets the requirements of the appropriate legal instrument establishing such measure, must have been approved or adopted by the IMO to prevent, reduce, or eliminate the threat or identified vulnerability.

Particularly Sensitive Sea Areas (PSSAs)





Source: http://pssa.imo.org/#/globe

Area Based Management Tool

- Areas of Particular Environmental Importance (APEIs)

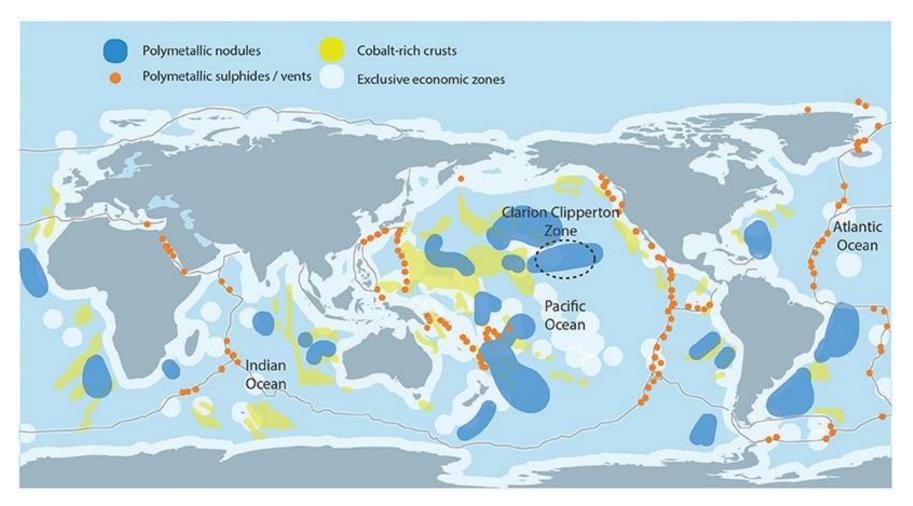
Areas thought to be representative of the full range of habitats, biodiversity and ecosystem structure and function within a defined management area that are closed to potential mining activities in order to protect and preserve the marine environment



The regulations provide a comprehensive basis for monitoring and protecting the marine environment in the Area by imposing obligations on the entities involved in prospecting or (future) exploitation. Obligations include assessment and monitoring of their activities and the development of oceanographic and environmental baseline studies

Location of deep-sea minerals

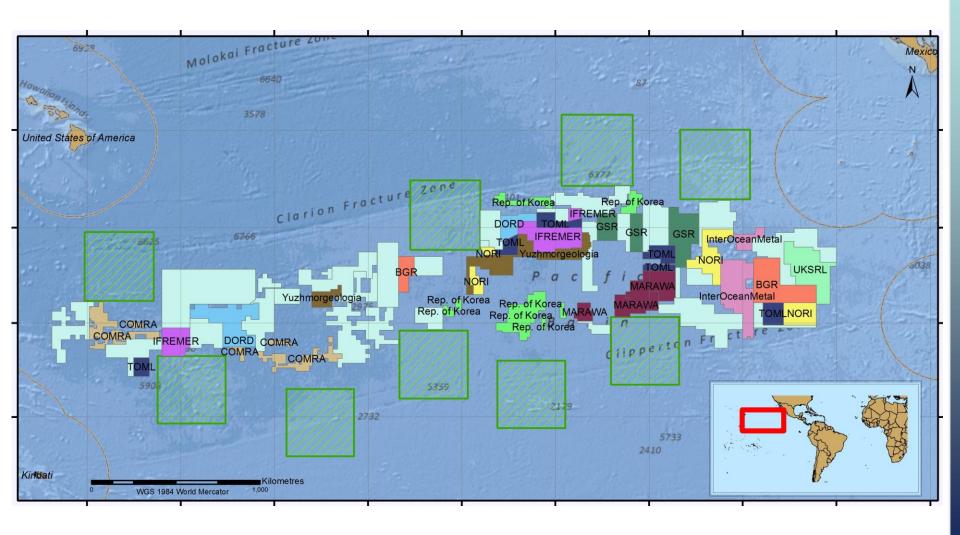




Adapted from: Miller et al. (2018) An Overview of Seabed Mining Including the Current State of Development, Environmental Impacts, and Knowledge Gaps.

Clarion Clipperton Fracture Zone APEIs

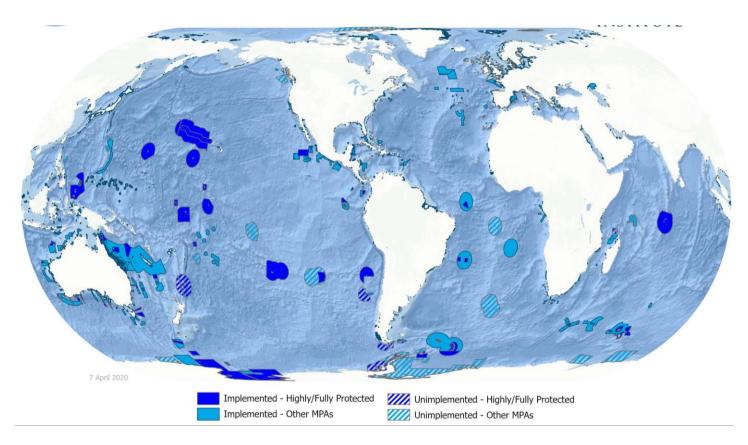






Marine Protected Area (MPA)

A clearly defined geographical space, recognised, dedicated and managed, through legal or other effective means, to achieve the long-term conservation of nature with associated ecosystem services and cultural values (IUCN, 2008).

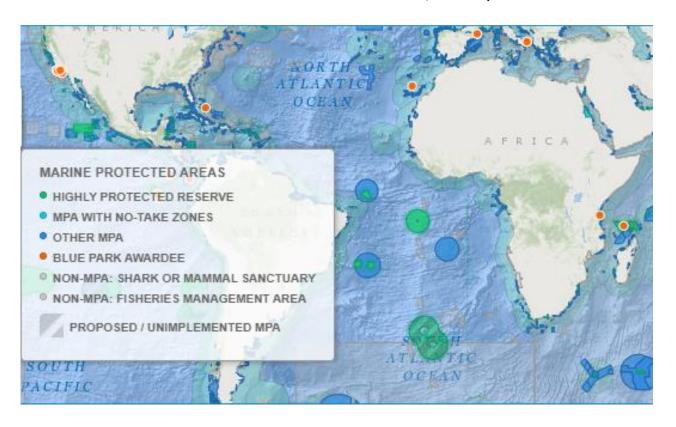


https://old.mpatlas.org/data/map-gallery/



Marine Protected Area Networks

A collection of individual marine protected areas operating cooperatively and synergistically, at various scales, and with a range of protection levels, in order to fulfil ecological aims more effectively and comprehensively than individual sites could acting alone. (IUCN World Commission on Protected Areas, 2008).



https://old.mpatlas.org/data/map-gallery/



Conservation Support Tools –

Not legally binding but trigger stringent EIA process and can support the demarcation of MPAs/MPA Networks

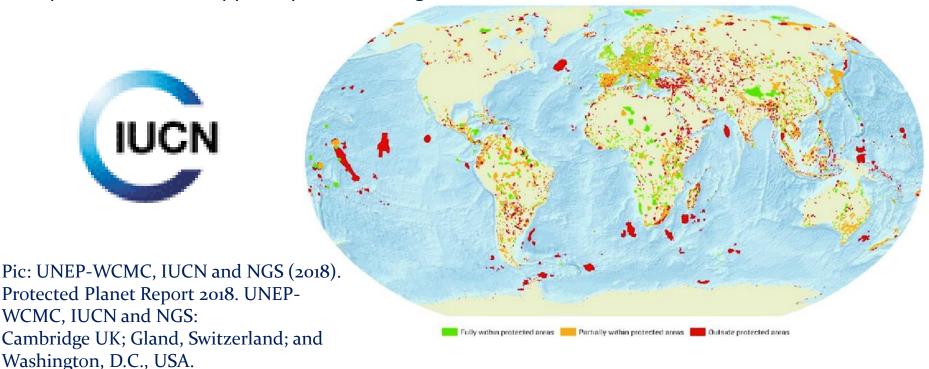
Conservation Support – Not legally binding



- Key Biodiversity Areas (KBAs)

Key Biodiversity Areas (KBA) are sites identified by IUCN which contribute significantly to the global persistence of biodiversity, in terrestrial, freshwater and marine ecosystems.

Support conservation in EIA, SEA, planning processes and also further formal protection and support specific management measures



Standard for Identification: https://portals.iucn.org/library/node/46259

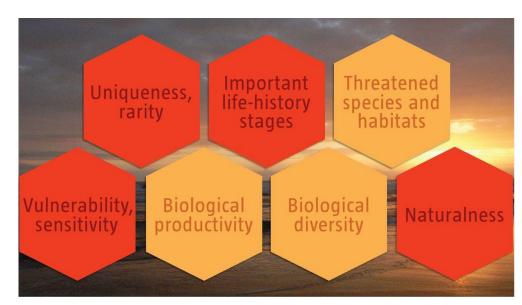
Conservation Support – Not legally binding - Ecologically or Biologically Significant Areas (EBSAs)



EBSAs are special areas in the ocean that serve, in one way or another, to support the healthy functioning of oceans and the many services that it provides. The identification of EBSAs is a scientific and technical process which has a legal basis under Articles 7 and 17-18 of the Convention on Biological Diversity (CBD) (CBD, 2017).



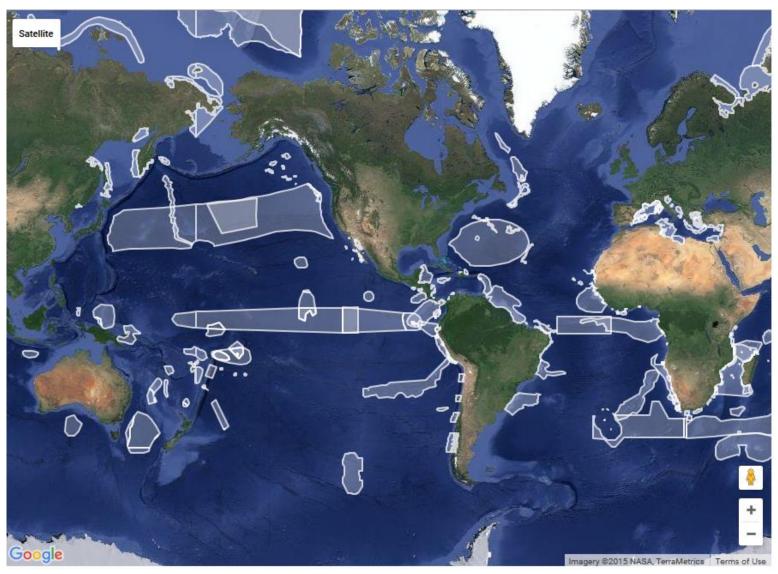
Convention on Biological Diversity



Pic: https://cmr.mandela.ac.za/Research-Projects/EBSA-Portal/Namibia/Walvis-Ridge-Namibia

Ecologically or Biologically Significant Marine Areas (EBSAs)





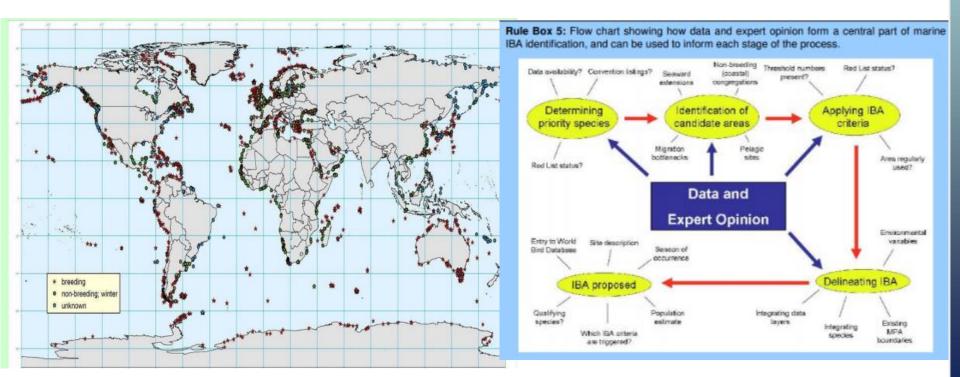
https://www.cbd.int/ebsa/

Conservation Support – Not legally binding - Important Bird Areas (IBAs)



Important Birds and Biodiversity Areas are places identified by Birdlife as being of international significance for the conservation of birds and other biodiversity using standardised criteria.



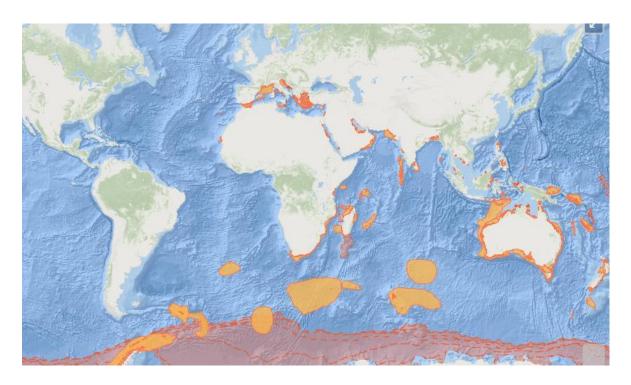


Source: https://www.birdlife.org/eu/pdfs/Marinetoolkitnew.pdf

Conservation Support - Not legally binding - Important Marine Mammal Areas (IMMAs)



Important Marine Mammal Areas (IMMAs) are defined as "discrete portions of habitat, important to marine mammal species that have the potential to be delineated and managed for conservation."





Sectoral Conservation



Agreement/body	Tool/process
Regional Fisheries Management Organisations	Fisheries management measures; closures to protect Vulnerable Marine Ecosystems (VMEs)
International Maritime Organization	Particularly Sensitive Sea Areas (PSSAs) MARPOL "Special Areas"
International Seabed Authority	Areas of Particular Environmental Interest (APEI)

Cross-Sectoral Conservation

Agreement/body	Tool/process
Regional Organisations/ States/ UNCLOS/CBD	Marine Protected Areas (MPAs)
Regional Organisations/ States/ UNCLOS/CBD	Marine Protected Area Networks

Other conservation & management tools



Agreement/body	Tool/process
International Union for Conservation of Nature (IUCN)	Key Biodiversity Areas (KBAs)
Convention on Biological Diversity (CBD)	Ecologically or Biologically Significant Marine Areas (EBSAs)
BirdLife	Important Bird Areas (IBAs)
Marine Mammal Protected Areas Task Force (MMPATF)	Important Marine Mammal Areas (IMMA)
International Convention for the Regulation of Whaling	Sanctuaries
UNESCO Convention for the Protection of the World Cultural and Natural Heritage	World Heritage Sites?

Marine Spatial Planning, CITES, Convention on Migratory Species, Large Marine Ecosystems...







SEAFO Reduce turtle mortality

SEAFO Reduce seabird bycatch

SEAFO Total Allowable Catch

SEAFO Recommendations on banning gillnets

SEAFO Recommendations on banning deep-water shark catches IUU monitoring

ICCAT Observer programs

ICCAT Bycatch management

ICCAT FAD management

Impacts of future activities?















Regional Fisheries Management Organisation (except tuna species)





Break Out Groups - Session 1

Are you aware of any additional measures used for the management and conservation of biodiversity and natural resources in ABNJ? If so, please name it and indicate what it covers/protects.

English:

https://docs.google.com/forms/d/e/1FAIpQLSdmpJmrj2p7YRRdqCLgycB_a_R6SAiImAE 7Vqbm8A0ut8RR3A/viewform?usp=sf_link

Avez-vous connaissance de mesures supplémentaires utilisées pour la gestion et la conservation de la biodiversité et des ressources naturelles dans les ABNJ/ZAJN? Si oui, Citez les mesures supplémentaires et ce qu'elles couvrent

French:

https://docs.google.com/forms/d/e/1FAIpQLSe1qmR7WzRq5hyRTY6joQup3Oyg7PgVM0jC93CGC5aEZzFZ8A/viewform?usp=sf_link



Break Out Groups - Session 2

Please rate the following (high, medium, low, non-existent, other) and explain your response:

- Political interest in conservation measures for ABNJ
- Legal compliance for conservation measures in ABNJ
- Current monitoring, enforcements and surveillance for conservation measures in ABNJ
- Current stakeholder interest in conservation measures in ABNJ

Which other aspects should be considered for improved effectiveness of conservation measures, going forward? Please make use of examples, Evelielre you can.

https://docs.google.com/forms/d/e/1FAIpQLScdDy7i1i8ZyoqdeTTZdlx5esp0-wtVeQDo-OEcfkA-nSrCcA/viewform?usp=sf_link

French:

https://docs.google.com/forms/d/e/1FAIpQLSdciSkMf1_m7XywXymix8NAv7lHuhE1xY2WZhLQP8clCtf8WQ/viewform?usp=sf_link



Break Out Groups – Session 3

Please share with us any additional inputs and insights related to these conservation measures, especially reflecting on your ideal measures required for biodiversity management in ABNJ.

If you would like to be part of the discussion on best practice conservation measures in the region, please share your email addresses below.

English:

https://docs.google.com/forms/d/e/1FAIpQLScpvr7Mac8srzOGcmAweWsp_Jtj0R0 Kyf0MGBdXzCCrriVhEg/viewform?usp=sf_link

French:

https://docs.google.com/forms/d/e/1FAIpQLSfMadeUQRH6zlWHuE_b9HPdxEc3-SmDoKqj2uLwDpLJxQ8lbQ/viewform?usp=sf_link

Thank you!





Dr. Shannon Hampton IOI-SA

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Web: www.ioisa.org

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